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## **Analysis of social support for households with children in Kazakhstan**

The article analyzes social payments to households with children in Kazakhstan. The article presents a comprehensive model of support for families with children, which includes a system of state benefits, social benefits, as well as measures to promote employment in the country and tax benefits. The main directions of social support to families of mothers with children under one year, children with disabilities are revealed. The assessment of state targeted assistance to low-income families and large families, as well as to families that have lost a breadwinner and have taken children under guardianship or guardianship is carried out. The analysis revealed that the well-being of households or individuals is determined by the per capita current cash income of the population, which is used to determine the level of poverty, inequality, dynamics of living conditions of the population. A comparative analysis of the amount of social benefits per year in the country and the system of periodic social benefits for the child in a number of countries has been carried out. The solution of problems of households with children depends on the developed tactics and strategy of the state in the field of social policy. The well-being of households with children depends to a large extent on the state's social policy and state programmes.

*Keywords:* level of human development, social payments, social expenditures, household welfare, targeted social assistance of a new format, subsistence minimum, social infrastructure.

Over the years of Kazakhstan's independence, the issues of improving the quality of life of households with children have been and remain one of the priorities of the social policy of the state [1].

In accordance with the Strategy «Kazakhstan-2030» was formed the national model of social security and currently a number of important social programs aimed at improving the welfare of Kazakhstan. In order to provide social support to families and create the necessary qualitative conditions for the younger generation to develop, the state national model of support for motherhood and childhood has been created [2].

To date, Kazakhstan has formed a comprehensive state model of support for households with children, which includes a system of social benefits and payments, as well as measures to promote employment and tax benefits.

According to the world rating, Kazakhstan is one of the countries with the highest level of human development. Thus, in 2018, according to the rating of the human development index of the UN development Program, the Republic took 58th place among 189 countries, and in 2017, in the rating of the human capital development index of the world economic forum, among 130 countries, it took 29th place. Also, Kazakhstan is included in the group of countries with a uniform distribution of income in terms of income differentiation. As for this year, the Republic for the first time entered the highest category of the UN rating as a country with a very high level of human development. In this group there are 59 countries, together with our country in their number and on the 49th place Russia.

According to the Strategy «Kazakhstan-2050: new course of the established state», the Strategic development Plan of Kazakhstan until 2025, the Message of the President Kassym-Jomart Tokayev to the people of Kazakhstan «Constructive public dialogue — the Foundation of stability and prosperity of Kazakhstan» dated 2 September 2019 social stability in Kazakhstan society and the decision of problems of strengthening of social safety are priorities of the state.

The main characteristics of the level of welfare of households in the country are cash incomes, their structure and size, indicators of differentiation of their distribution. According to the statistics Committee of the Ministry of national economy of Kazakhstan, in the 2nd quarter of 2018 cash income of households amounted to 153,725 tenge per capita, this figure is 9.3 % higher compared to the previous period. There are significant differences in the living standards of the population in urban and rural areas (Table 1).

According to this table, it can be seen that the income of the urban population exceeds the income of the rural population by 57,000 tenge. As the analysis of household income structure shows, the main source of income of urban and rural population is income from work, it is 75 % of the total income.

**Cash income of the population of Kazakhstan in the 2nd quarter of 2018**

Indicators	Republic as a whole	Urban area	Countryside
Cash income, total	153,7	177,9	121,0
Income from employment	115,1	132,7	91,3
among them:			
– income from employment	98,4	118,5	71,2
– income from entrepreneurial and independent activities	16,7	14,3	20,1
Social transfers	32,0	36,9	25,3
Financial assistance from outside (relatives, alimony)	4,5	5,6	3,1
Other income	2,0	2,5	1,3
Average household size, people	3,4	3,1	4,0

Note. Compiled by the author on the basis of the source [1].

Since January 2019, there have been changes in the social security system, all benefits and social benefits have grown. More than 365 billion tenge is planned to support households with children in 2019 [3].

Today, in Kazakhstan social support is provided to five categories of households (families):

First, mothers and families with children under one year.

Second, large households.

Third, households with children with disabilities.

Fourth, low-income families.

Fifth, families who have lost a breadwinner and took children under guardianship or guardianship.

Consider and analyze each of these items.

In the country, at the birth of a child, the mother is paid a one-time allowance, the amount of which depends on the order of birth of the child. In 2019, the amount of this benefit was:

– for the birth of the first, second, third child-95 950 tenge;

– for the fourth and more children-159 075 tenge.

The benefit has increased by 38 per cent over the past three years. In 2018, benefits in the amount of 40.7 billion tenge were allocated to support families of this category, and all benefits were received by 395 000 people.

In our country, social support for the care of a child up to one year is provided to both working and non-working mothers. This type of benefit is paid every month and its amount ranges from 14,544 tenge to 22,473 tenge. According to the results of 2018, more than 125,000 people received such benefits on resupply, the total amount was 30 billion tenge. The benefit has increased by 19 per cent over the past three years. If the mother worked and received social contributions for her work, the social benefits are allocated from the State Social insurance Fund. The payment for the care of a child up to one year is 40 % of the average monthly income of a woman for the last two years.

The amount of maternity benefits depends on the average monthly income of a woman over the past 12 months. At the end of 2018, the average amount of this payment amounted to 391 170 tenge.

In 2018, 400,000 households received payments from the state insurance Fund for maternity and childhood in the amount of 165 billion tenge.

Also, the state provides subsidies to women mandatory pension contributions in the amount of 10 % of the average monthly income, which is taken into account in the calculation of social benefits in order not to interrupt the pension savings during the period of parental leave.

Table 2 provides an analysis of the social benefits paid to households with children.

Table 2

**The amount of benefits and social benefits established from 1-January 2019**

Categories of persons entitled to benefits	Amount of payments, tenge
One-time benefits for the birth of a child	
Soc.benefits for the birth of the first, second, third child	95 950
Soc.allowance for the birth of a fourth or more child	159 075
<b>Child care benefits up to one year</b>	
First child care	14 544
Second child care	17 196
Third child care	19 822
Care for a fourth or more child	22 473
<b>Allowance to the mother or father raising a disabled child</b>	
Allowance to the mother or father raising a disabled child	31 183
Allowance for the care of a disabled person of group 1 from childhood	31 183
Benefits of a large mother	
Benefits for mothers with many children «Altyn Alka», «Kumis Alka», who received the title of «mother-heroine», awarded the orders of «Maternal glory» 1 and 2 degrees	16 160

Note. Source [1].

Women's rights and guarantees are protected by the labour Code. It is not allowed to terminate an employment contract on grounds of staff reduction with pregnant women and women with children under three years, as well as single mothers raising a child under 14 years or a disabled child under 18 years.

In Kazakhstan, mothers with many children are given special attention, they are provided with a number of benefits. As indicated in table 2 above, the monthly state allowance is paid to mothers with many children in different categories. This benefit is for life and is granted regardless of the mother's income, and is not tied to the subsistence level. The amount of the benefit is currently 16,160 tenge and is revised annually depending on the level of inflation. These honorary titles are currently held by 237,000 mothers. 45 billion tenge was allocated from the country's budget for the payment of this benefit in 2018.

Mothers with many children awarded with pendants «Altyn Alka», «Kumis Alka» are exempt from paying vehicle tax and land tax, state duty when carrying out notarial and legally significant actions when registering their residence, issuing passports and identity cards, etc

Large families with 4 or more minor children are paid a special state allowance. Last year, 271 thousand families received such benefits in the amount of 32.8 billion tenge.

With regard to pensions, mothers who have given birth to 5 or more children and raised them up to the age of 8 are entitled to retire at age 53.

Separate measures of state support are provided for low-income families. On April 1, 2019, a new procedure for providing targeted social assistance for low-income families was introduced. To date, the Republican average size of targeted assistance is 13471,7 tenge. Currently, income below the poverty line is considered to be less than 70 % of the subsistence minimum. The subsistence minimum in 2019 is 29,698 tenge. Of the total amount of funds allocated for the provision of this state aid, 54.7 % were paid to families from rural areas (Table 3).

According to official data of the state bodies of coordination of employment and social programs of July 1, 2019, 46.6 thousand families were assigned housing social assistance. The average amount of this benefit is 3928,8 tenge. 63.3 % of the total benefits paid are directed to residents from urban areas.

In addition, our country provides separate social support measures for families with children with disabilities, for families who have lost a breadwinner and others.

So, social support for children with disabilities assumes payment of the child allowance up to 16 years in size 41 578 tenge per month, from 16 to 18 years depends on the group of disability: if the first group is 57 021 tenge, for the second group — 47 220 tenge for the third group — 35 638 tenge.

Analysis of targeted social assistance of the new format

	Targeted social assistance of the new format		Housing assistance		Assistance in reimbursement of expenses for home schooling of disabled children	
	Number of recipients (thousand people)	Average size (KZT)	Number of recipients (thousand people)	Average size (KZT)	Number of recipients (thousand people)	Average size (KZT)
Republic of Kazakhstan	1574.0	13471.7	46.6	3928.8	12.7	5329.1

Note. Compiled by the author on the basis of the source [1].

In addition to these benefits, benefits are provided to persons up to the age of majority raising a disabled child. At the end of 2018, an average of 80.6 thousand people received this type of benefit. The amount of the benefit in 2019 is 31 183 tenge.

Since July 1 last year, on behalf of the President, a benefit for the care of a disabled person of the first group from childhood over 18 years has been proposed and introduced. Over the past 2018, this type of benefit was received by about 11.5 thousand families. And in 2019, the amount of the benefit is 31 183 tenge.

In addition, children, taking into account individual requests, are provided with free and gratuitous technical means (prosthetic and orthopedic devices, Surdo -, tiflo-controllers), the necessary means of transportation (strollers, chairs), preventive sanatorium rehabilitation, necessary hygiene products and so on.

Households that have lost a breadwinner receive state benefits from the budget in the amount of 25,541 tenge for one dependent and up to 62,663 tenge for six or more children. If the breadwinner of the family worked, additional payments are provided from the state social insurance Fund (SSSF).

In General, all these measures implemented within the framework of the state social assistance for the development of motherhood and childhood had a positive impact on the demographic growth of the population of the Republic. So, over the past ten years, the birth rate in the country has increased by 10 %, and if in 2008 356.6 thousand children were born, and in 2018 — 391 thousand children).

For comparison, we present an analysis of social benefits in foreign countries, this analysis shows the differentiation in payments (Table 4).

Table 4

Periodic child benefit system in a number of countries

Country	Maximum size (3–12 years)		Amount of benefit depends on		Maximum age child's (ucasegosia)	Control income's	Comments
	in dollars. USA per year	% from medium-sheer salaries	age's children's	numbers children's			
1	2	3	4	5	6	7	8
Australia	3613	8	+ / -	+ (с 4-го)	20(24)	Yes, family income	Part 1: benefit or tax deduction
	2901	6	-	0	15(18)	Yes, income second partner's	Part 2: single-income families; benefit or tax deduction
Austria	2150	4	+	-	19(27)	No	low-income families — additional payments on the 3rd child and more
	836	2	0	0	-	-	tax credit without expiration
Belgium	1739	3	+ / -	+ / -	17(24)	No	for the unemployed size benefits increases with the 7th months of unemployment

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1	2	3	4	5	6	7	8
Britain	1883	3	0	-	15(18)	No	for the second and subsequent children rates fixed
	1090	3	0	+		Yes, aggregate family income	tax credit without expiration families with income not higher 116 410 USD. USA
Hungary	765	7	0	+	18(23)	No	-
Germany	2530	4	0	+(four)	18(25)	No	tax credit without expiration in the form of a monthly deduction
	2300	4	—	—	—	Yes	additional payment unemployed
Greece	135	0	0	+/-	17(21)	No	+ employer payments (5 % of employee income per child)
Denmark	2306	4	-	0	17	No	-
Ireland	2628	6	0	+(three)	15(18)	No	-
Iceland	3153	5	-	+	17	Yes, decline size's at excess limit's	for children under 7 years there is additional payment
Spain	398	1	0	0	17	Yes, aggregate family income	«the means-tested» families with annual income no higher than \$12,770. US (43 % of average salary)
Italy	1495	5	0	+	17	Yes, income households, subject taxation	the allowance is paid employers
Canada	1194	3	0	+(three)	17	Yes, family income, subject taxation	tax credit without expiration
	1851	5	0	-	-		for low-income families
Latvia	433	2	0	+	15(19)	No	-
Lithuania	331	3	-	+(three)	12(23) and 18(24)	No	for families with 3 children
Luxembourg	3846	6	+	+	17(26)	No	the maximum amount of the allowance reaches for 12-year-olds
Netherlands	1488	3	+	0	17	No	-
Norway	1987	3	0	0	17	No	-
Portugal	536	2	+/-	-	16(24)	Yes, income, correlated to minimum salary	higher benefits for children under 1 year
Poland	278	2	+	0	17(20)	Yes, aggregate income households	there are additional payments; introduced in 2007 tax credit without expiration

Note. Data: OECD Family database, PF7.1.

All measures to provide budget transfers in the form of natural benefits are aimed at improving the standard of living of families with children, but some of them are intended only for low-income families [4].

Labour law measures based on an institutional mechanism are more important as Natal policies than as poverty reduction measures, but they increase household consumption at a time of social risk to pregnancy, childbirth and the care of young children. For example, parental leave itself, if not paid, acts as a birth policy,

but the amount paid for parental leave acts as a measure to reduce social risk. The possibility of parental leave also does not affect the reduction of poverty in the family, only its payment plays a role [5].

Measures to provide social services, education, health care, children's recreation, aimed at creating the opportunity to get this service (security) and the absence of costs for the consumption of services (accessibility), of course, reduce family poverty and indirectly stimulate the birth rate [6].

Improving the welfare, quality and standard of living of the population are priority areas of development of Kazakhstan. Kazakhstan has set itself the strategically important task of becoming one of the thirty most developed countries in the world. This task is feasible only in the presence of competitive human capital with a high standard of living.

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Д.М. Темирбаева

### Қазақстанда балалары бар үй шаруашылығындағы әйелдердің әлеуметтік қорғалуын талдау

Мақалада Қазақстандағы балалары бар үй шаруашылығындағы әйелдерге әлеуметтік төлемдердің төленуіне талдау жүргізілді. Мемлекеттік жәрдемақылар, әлеуметтік төлемдер, сондай-ақ елдегі жұмыспен қамтуға жәрдемдесу жөніндегі шаралар мен салық салу кезіндегі жеңілдіктер жүйесін қамтитын балалы отбасыларды қолдаудың кешенді моделі келтірілген. Бір жасқа дейінгі балалары бар аналарға, мүгедек балаларға әлеуметтік қолдаудың негізгі бағыттары айтылған. Аз қамтамасыз етілген отбасыларға және көп балалы отбасыларға, сондай-ақ асыраушысынан айырылған және балаларды қорғаншылыққа немесе қамқоршылыққа алған отбасыларға берілетін мемлекеттік атаулы көмекке бағалау жүргізілді. Нәтижесінде үй шаруашылығындағы немесе жекелеген азаматтардың әл-ауқаты халықтың жан басына шаққандағы ағымдағы ақшалай табыстарымен анықталады, олар кедейлік деңгейін, тенсіздікті, халықтың өмір сүру жағдайының серпінін анықтау үшін пайдаланылады. Елдегі әлеуметтік төлемдердің жылдар бойынша мөлшеріне және бірқатар елдердегі балаға арналған мерзімді әлеуметтік жәрдемақылар жүйесіне салыстырмалы талдау жүргізілді. Балалары бар үй шаруашылығындағы әйелдердің мәселелерін шешу әлеуметтік саясат саласындағы мемлекеттің әзірленген тактикасы мен стратегиясына байланысты. Балалары бар үй шаруашылығындағы әйелдердің әл-ауқаты едәуір дәрежеде мемлекет жүргізіп жатқан әлеуметтік саясатқа және іске асырылып жатқан мемлекеттік бағдарламаларға байланысты.

*Кілт сөздер:* адам дамуының деңгейі, әлеуметтік төлемдер, әлеуметтік шығындар, үй шаруашылықтарының әл-ауқаты, жаңа форматтағы атаулы әлеуметтік көмек, ең төменгі күнкөріс деңгейі, әлеуметтік инфрақұрылым.

Д.М. Темирбаева

### Анализ социальной поддержки домохозяйств с детьми в Казахстане

В статье проведен анализ социальных выплат домохозяйствам с детьми в Казахстане. Приведена комплексная модель поддержки семей с детьми, которая включает систему государственных пособий, социальных выплат, а также мер по содействию занятости в стране и льготы при налогообложении. Раскрыты основные направления социальной поддержки семьям, матерям, имеющим детей до одного года, детей инвалидов. Проведена оценка государственной адресной помощи малообеспеченным семьям и многодетным семьям, а также семьям, потерявшим кормильца и взявшим детей под опеку или попе-

чительство. В результате было выявлено, что благосостояние домашних хозяйств или отдельных граждан определяется душевыми текущими денежными доходами населения, которые используются для определения уровня бедности, неравенства, динамики условий жизни населения. Проведен сравнительно-сопоставительный анализ размеров социальных выплат по годам в стране и системы периодических социальных пособий на ребенка в ряде стран. Выявлено, что решение проблем домохозяйств с детьми зависит от разработанной тактики и стратегии государства в области социальной политики. Благосостояние домохозяйств с детьми в значительной степени зависит от проводимой социальной политики государства и реализуемых государственных программ.

*Ключевые слова:* уровень человеческого развития, социальные выплаты, социальные расходы, благосостояние домохозяйств, адресная социальная помощь нового формата, прожиточный минимум, социальная инфраструктура.

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